



CITY OF SAINT ANTHONY VILLAGE

WORK SESSION AGENDA

Tuesday, January 27, 2026 at 5:30PM

Members of the public who wish to attend the meeting may do so in person.

1. Minutes

A. Approval Of CC WS Meeting Minutes

Documents:

[CC 01-13-2026 WS.PDF](#)

2. Work Session Topics

A. 2026 Goals Draft

Documents:

[2026 DRAFT PYRAMID.PDF](#)

[SAV STRATEGIC PLAN 2026 \(DRAFT\).PDF](#)

3. Future Work Session Dates, Times And Agenda Items

A. Future Agenda Items

Documents:

[FUTURE AGENDA ITEMS.PDF](#)

4. Adjournment

If you would like to request special accommodations or alternative formats, please contact the City Clerk at 612-782-3334 or email city@savmn.com. People who are deaf or hard of hearing can contact us by using 711 Relay.

Our Mission is to promote a high quality of life to those we serve through outstanding city services.

City of St. Anthony
CITY COUNCIL WORK SESSION
Minutes
JANUARY 13, 2026

Present:

Mayor & Council:

Mayor Wendy Webster, Councilmembers Lona Doolan, Nadia Elnagdy, Jan Jenson, and Thomas Randle.

Absent: None.

Staff:

City Manager Charlie Yunker, Assistant City Manager Ashley Morello, and Sustainability Coordinator Minette Saulog.

Others: None.

Call to Order:

Mayor Webster called the Work Session to order at 5:30 p.m.

1. Approval of CC WS Meeting Minutes.

A. December 9, 2025, City Council Work Session Minutes.

Motion by Councilmember Doolan, seconded by Councilmember Jenson, to approve the City Council Work Session Minutes of December 9, 2025, as presented.

Motion carried 5-0.

Motion by Councilmember Elnagdy, seconded by Councilmember Jenson, to approve the Work Session agenda as amended, adding Item B. Council Discussion on Immigration Concerns.

Motion carried 5-0.

2. Work Session Topics.

A. Active Transportation Plan Draft.

Sustainability Coordinator Minette Saulog reviewed a PowerPoint including Active Transportation Plan Process, Reminders, Draft Review – Active Transportation Plan, Plan Contents, Plan Vision, Active Transportation Network – Recommended Citywide Connections, Priority Infrastructure Projects, Project Actions – High Priority, Project Actions – Medium Priority, Project Actions – Low Priority, Policy Actions, Program Actions, Practice Actions, and Next Steps. Also provided for Council consideration are the Active Transportation Memo, the Active Transportation Plan Presentation, and the Draft Active Transportation Plan. MNDOT provides an active transportation grant and this program to make improvements to walking, biking, and rolling in communities throughout Minnesota. The grant provided the City with consultants. The proposed project was identified through public engagement and working with the local Planning Team throughout the past year.

The Plan Vision is to have a safe, connected, sustainable, and equitable active transportation network that promotes mode choice, improves quality of life and environmental outcomes, and serves people of all ages and abilities.

There are three recommended Citywide Connections to the Active Transportation Network: Off-Road Shared-Use Path, On-Road Separated Bicycle Lane, and On-Road Bicycle Boulevard. The connections were indicated on a map. The Priority Infrastructure Projects include Stinson Blvd, Silver Lake Rd, 36th Avenue at Silver Lake Road, and St. Anthony Blvd at Kenzie Terrace/Silver Lake Road and at New Brighton Blvd/County Road 88. Ms. Saulog reviewed Project Actions for each project. The Final draft of the Active Transportation Plan will be presented to Council for approval and formal adoption at an upcoming City Council Meeting. Planning and executing a temporary demonstration project that is included with planning assistance grant activities (MnDOT budgeted \$10,000 - \$15,000) will occur in the Spring/Summer of 2026. Conversations will be initiated with Hennepin and Ramsey Counties, and other agency partners as indicated in the plan. Ongoing monitoring will occur to research other funding opportunities applicable to projects listed in the AT Plan.

Mayor Webster thanked Ms. Saulog for her presentation.

Councilmember Randle asked if the amount of the grant would cover all the high priorities. Ms. Saulog stated the grant covered the development of the grant and the demonstration process. The funding for the projects is to be determined.

Councilmember Doolan thanked Ashley and Minette for the design sessions. This reflects what we have heard from residents. She asked if time indicates the priority. Ms. Saulog stated that all projects have been prioritized, and a feasible schedule has been indicated. More discussions need to occur. Ms. Morello stated that a lot of the roadways prioritized are not City roads. The plan will give us leverage when having discussions with other agencies.

Councilmember Jenson inquired about safe routes to schools, and crossing Silver Lake Road at 36th Avenue has been a longstanding issue. He asked how high that crossing is in the priorities. Ms. Saulog stated that it was a common theme in the input received. Some jurisdictional things need to be addressed. Ms. Morello stated that the Safe Routes to Schools program has several grant opportunities.

Councilmember Doolan asked about the County's involvement and whether they were involved. Ms. Saulog stated there were representatives from Ramsey County. Conversations have started. Ms. Morello stated that St. Anthony engineers coordinate with the Counties routinely. The plan will be passed on to the engineers for discussion.

Mayor Webster stated this is valuable in goal-setting sessions beginning tomorrow.

B. Council Discussion on Immigration Concerns.

Mayor Webster stated she has a strong value for how people are treated. She invited those residents in attendance stay and meet with the Council for discussions between 6:30 – 7:00 p.m. this evening, and return for Open Forum during the Regular Council Meeting if they desire.

Councilmember Elnagdy recommends the City take a two or three-pronged approach to address the immigration need, including a dedicated resource on the website, a formal statement affirming the Council's commitment to lawful and non-discriminatory practices, and a Town Hall hosted by the City. Council needs to establish a vetted resource hub.

Councilmember Jenson stated Council is in the business of service delivery and information. It is important to have information on our website.

Councilmember Randle stated he has no issues with providing information but asked where the line is drawn. We cannot give training and advice that we are not qualified to provide. The Council is not activists. We need to be careful about how we do this and protect ourselves as well.

Councilmember Doolan stated she agrees something needs to be done to help our neighbors, but asked what that is and how we can help our neighbors. She asked if more focus is being given to our residents. Would a separation ordinance provide the desired result, and how would it affect what our Police Department can do? A separation ordinance would put a lot of stress on our Police Department. Another City had a training session, not sponsored by the City, organized by another group.

Mayor Webster stated she supports a webpage that directs our residents to vetted information and resources at this time. The Police Department's goal is to create trust within the community, and they will not ask about the immigration status of our residents. The current conditions are decreasing our trust in law enforcement.

Councilmember Elnagdy stated the City would be presenting neutral, fact-based information. We will foster an opportunity for our residents to be trained. We would be empowering residents to take lawful action against unlawful actions. The threat is real for everyone. Keeping everyone aware of their rights.

Mayor Webster stated that at this moment, we will be relying on community partners. One of the pastors of our faith community is organizing training for our residents. How do we best connect our community members to those needing assistance? Care needs to be taken not to put too much information on a website that can be used for evil.

Councilmember Randle stated he trusts what he sees and what he views with his own eyes. Who do we trust? He asked how much information should be provided. He sees no harm in putting people in touch with others who can help. We need to be careful. People he has spoken to do not feel safe.

Councilmember Doolan believes we can put statements and information on a website as a City. She can be helpful in sharing information and being an information source. She can do so much more as an individual.

Mayor Webster summarized that there is consensus for having resource information on the City's website.

Councilmember Elnagdy stated that when it comes to information provided, providing links to vetted non-profit organizations would not be overstepping. Information such as what an official warrant looks like, what our police officer uniforms look like, our police vehicles, etc., would be important.

Councilmember Doolan stated she is looking at the most effective actions the City can take to help residents and support each other.

Councilmember Randle asked if there has been any ICE presence in St. Anthony, and Mr. Yunker stated there has been. There are multiple channels passing on information.

Councilmember Doolan mentioned a speech by Chief O'Hara.

Mayor Webster read the statement in full that was provided for Council consideration. She asked for Council input. Councilmember Jenson stated he is in favor of moving forward with the statement. Councilmember Doolan stated it is the least we can do. Councilmember Elnagdy drafted the statement and noted this is a safe version. There is room to be more explicit. Councilmember Jenson suggested getting started with this statement. Councilmember Randle stated that if staff is on board and we can do this, he would have no issues. Mayor Webster stated that City Staff will take care of this website. This Statement will be approved at a Council meeting in two weeks.

Council is comfortable creating the webpage at this time.

Future Agenda Items:

The next Work Session Meeting will be held on January 27, 2026.

Adjournment:

Mayor Webster adjourned the meeting. The meeting adjourned at 6:30 p.m.

2026
DRAFT

Vision

*Saint Anthony is a Village
where all people can live,
work, learn, play and thrive*



Mission

*Promote a high quality of life to those we
serve through outstanding city services*

CORE VALUES

Trust | Service | Inclusion

CITY SERVICES

Infrastructure
& Amenities

Planning &
Permitting

Governance

Communications
& Engagement

Public Safety

Finance &
Administration

Saint Anthony
Village Wine &
Spirits

GOALS

Environmental
Responsibility

Thriving
Village

Informed & Engaged
Community

Safe & Secure
Community

Fiscal & Organizational
Strength

ACTION STEPS

FINANCIAL POLICY

- Consider funding financial Incentives for sustainability initiatives

PLAN

IMPLEMENTATION

- Prioritize Climate Plan Waste & Water action steps
- Continue Energy Action Plan engagement
- Begin Active Transportation Plan implementation
 - Demonstration project
 - Leverage external collaboration

HOUSING POLICY

- Consider Accessory Dwelling Unit code
- Consider Tax increment policy
- Study tear-down ordinances

BUILDING

CONNECTIONS

- Connect with Your Council opportunities
- Utilize door knocking to gather public input and identify trends
- Leverage local and regional partnerships
- Assess city organization relationships

VALUE MESSAGING

- Strategic use of communications to share value of city services
- Strategic Village Notes features
- Maximize Village Muni for information sharing

COMMUNITY

ENGAGEMENT

- Conduct resident communications & engagement survey
- Refine digital accessibility on all platforms
- Define scope for and select consultant for Comprehensive Plan update

BUILDING TRUST

- Highlight existing city services
- Spread awareness of local, regional and state resources
- Highlight community resources available from city partners

COMMUNITY

CONNECTIONS

- Enhance engagement and outreach for each department
- Implement community gathering spaces at Liquor Stores and the Community Center

INFRASTRUCTURE PLAN

- Police Station and Fire Station
 - Police Dept short-term renovations
 - Continue to explore Public Safety Facility feasibility
- Water Treatment Plant assessment & automation
- Assess existing and future needs at the Community Center

TAX LEVY RELIEF

- Consider electric/gas utility franchise fees
- Consider broadband franchise fee

2026 GOALS & ACTION STEPS



DISCOVER PRIORITIZE PLAN & ACT

ACHIEVE



ACTION STEPS > ENVIRONMENTAL RESPONSIBILITY

FINANCIAL POLICY

Discuss policy on financial incentives

- Consider funding financial incentives for sustainability initiatives

PLAN IMPLEMENTATION

Implementation of Climate Plan, Energy Action Plan and Active Transportation Plan

- Prioritize Climate Plan Waste and Water Action Steps
- Continue Energy Action Plan engagement
- Begin Active Transportation Plan implementation
 - Demonstration Project
 - Leverage external collaboration



ACTION STEPS > THRIVING VILLAGE

HOUSING POLICY

Consider housing policy items

- Consider Accessory Dwelling Unit code
- Consider Tax increment policy
- Study tear-down ordinances

BUILDING CONNECTIONS

Continue to facilitate connections

- Connect with Your Council opportunities
- Utilize door knocking to gather public input and identify trends
- Leverage local and regional partnerships
- Assess City organization relationships



ACTION STEPS > INFORMED & ENGAGED COMMUNITY

VALUE MESSAGING

Focus on communicating value residents receive from City services

- Strategic use of communication channels to share value of City services
- Strategic VillageNotes features
- Maximize Village Muni for information sharing

BREAK ACCESSIBILITY BARRIERS

Seek opportunities and remove barriers to engagement

- Conduct resident communications and engagement survey
- Refine digital accessibility on all platforms
- Define scope for and select consultant for Comprehensive Plan update



ACTION STEPS > SAFE & SECURE COMMUNITY

BUILDING TRUST

Continue to provide and be a source of trusted information

- Highlight existing city services
- Spread awareness of local, regional and state resources
- Highlight community resources available from city partners

COMMUNITY CONNECTIONS

Continue to prioritize community connections

- Enhance engagement and outreach for each department
- Implement community gathering spaces at Village Muni locations and the Community Center



ACTION STEPS > FISCAL & ORGANIZATIONAL STRENGTH

INFRASTRUCTURE PLAN

Integrate facility needs into City's infrastructure planning

- Police Station and Fire Station
 - Police Department short-term renovations
 - Continue to explore Public Safety facility feasibility
- Water Treatment Plant assessment and automation
- Assess existing and future needs at the Community Center

TAX LEVY RELIEF

Consider implementing franchise fees on utilities and broadband

- Consider electric/gas utility franchise fees
- Consider broadband franchise fee



2026 STRATEGIC PLAN (DRAFT)



THE TEAM
THE PROCESS
THE OUTCOME
USING THE PYRAMID
DEFINING THE PYRAMID
GOAL SETTING ROLES
UNDERSTANDING
THE GOALS
GOALS &
ACTION STEPS

THE TEAM

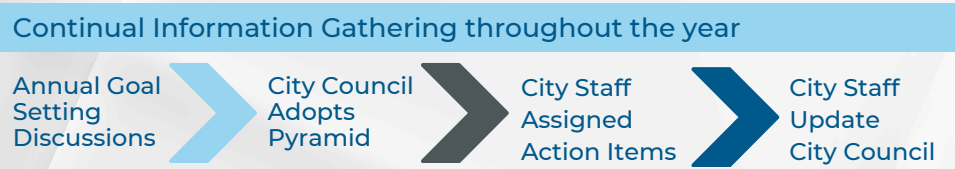


Every year, the City of Saint Anthony Village conducts a Strategic Planning and Goal Setting Workshop. The City brings together a cohesive group that works well together as a team, shares mutual respect, and understands roles and responsibilities. City stakeholders work together to highlight the previous year’s accomplishments and identify anticipated projects for the upcoming year to determine the year’s key action steps.

Consultants provide perspective from their industry and their work in other cities. Commission chairs represent their fellow commission members and public, and our guests offer state and regional perspectives.

This year the group included approximately 30 individuals including city leaders, staff and community partners. All share a great sense of pride working together for the best interests of the citizens of the community.

THE PROCESS



The Goal setting process is ongoing throughout the year as elected officials and City staff gather community input from residents via Council meetings, Public Forums, City events and personal interactions (phone calls, letters and emails). this collective input helps guide development of the City’s Pyramid. This year’s goal setting workshop, included the Council providing high-level input on focus areas, City staff providing insights into action steps, and Commissions and Consultants providing community perspectives.

THE OUTCOME

During the goal setting and the strategic planning process, the Mayor, Council, City Manager, and Department Heads reviewed ideas generated from discussions. The team then reflected on progress with the 2025 action steps and identified priorities/action steps for the 2026 Pyramid. The result is the 2026 Pyramid which the city uses to illustrate the City’s values and priorities.

USING THE PYRAMID

The Pyramid is used year-round by the City to track progress and ensure the City remains focused on its goals. Staff provides updates to Council with quarterly on progress toward action steps. While some goals can be accomplished in the year, other evolve into new modified goals.

DEFINING THE PYRAMID

VISION

Identifies our ideal outcome for the City and sets the framework for the rest of the Pyramid. All subsequent strategic planning efforts directly relate to the City’s Vision.

MISSION

Describes what we do and for whom. For our City, providing high quality services is essential to supporting a high quality of life for all residents.

CORE VALUES

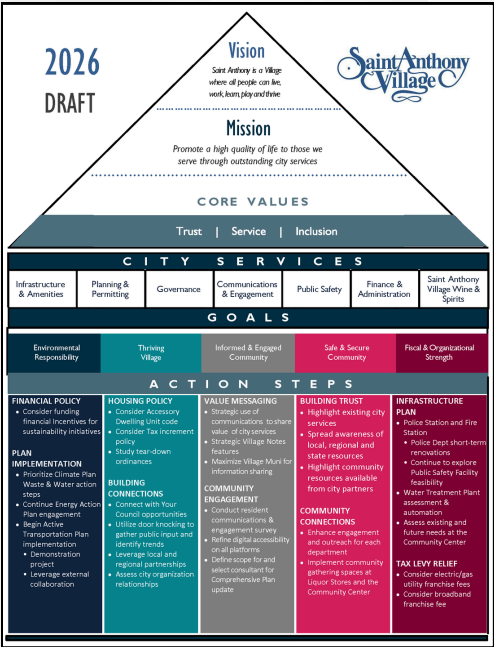
Guide how city government should work for and with the community. **Trust, Service** and **Inclusion** are the values that Council and Staff strive to embody. These values provide the foundation for decision-making and delivery of services, and also ensure the city as a whole conducts itself in an accountable, transparent, respectful, and responsive manner.

GOALS

Establish target aspirations that the City aims to meet. Typically, the Goals are broad and focus on the next 3-5 years.

ACTION STEPS

Key priorities that City staff or City Council focus on for the year. The City recognizes that not all of the year’s priorities can be identified at the beginning of the year and adapts to new action items as applicable.



GOAL SETTING ROLES



UNDERSTANDING THE GOALS

In 2025, Council members defined their understanding of the goals. During the 2026 Goal Setting workshop, Council members refined the statements and their priorities related to the goals. These statements are not included on the Pyramid, but help guide Council as they make decisions throughout each year.

ENVIRONMENTAL RESPONSIBILITY

Minimize Saint Anthony’s impact on the environment and enhance resilience through action in alignment with the City’s Climate Plan and Regional, State and Federal guidelines.

THRIVING VILLAGE

A community for all residents where the City is responsive to concerns, enables successful things to happen, and residents have opportunity to thrive

INFORMED & ENGAGED COMMUNITY

Communicate Council priorities and department activities to support resident’s ability to actively participate, feel engaged, and understand how their voice can be heard.

SAFE & SECURE COMMUNITY

Promote our community’s physical and psychological safety (individual and collective) through strategic investment in personnel and tools to provide excellent city services

FISCAL & ORGANIZATIONAL STRENGTH

Invest in the community’s infrastructure and personnel to deliver outstanding City Services through a culture of continuous improvement, resiliency, and responsible stewardship of resources.



FUTURE COUNCIL AGENDA ITEMS

Date	Type		Staff Present / Contributing	Packet Due Date
		2026		
February 10	Work Session	Legislative Priorities (State)	City Council City Manager	February 4
February 10	Regular	Planning Commission items from January Public Hearing-2027 Budget Calendar and Process 2026 Planning Commission Work Plan- (motion only) 2026 Parks and Environmental Commission Work Plan- (motion only) Adoption of Strategic Plan	City Council City Manager Finance Director	February 4
February 24	Work Session	Miscellaneous Ordinance Revisions	City Council City Manager	February 18
February 24	Regular	Admin Annual Report Liquor Annual Report	City Council City Manager Liquor Op Mgr	February 18
March 10	Work Session	Stinson Blvd	City Council City Manager	March 4
March 10	Regular	Planning Commission Items from February Finance Annual Report Public Works Annual Report Engineers Annual Report	City Council City Manager Finance Director PW Director	March 4
March 24	Work Session	Student development proposals	City Council City Manager	March 18
March 24	Regular	Fire Annual Report Police Annual Report	City Council City Manager Police Dept Fire Dept	March 18
April 1	Joint Work Session	Parks Summit	City Council City Manager Sustainability Coordinator	March 26
April 14	Work Session		City Council City Manager	April 8
April 14	Regular	Planning Commission Items from March Quarterly Donations & Grants Arbor Day Proclamation Earth Day Proclamation Quarterly Goals Update	City Council City Manager	April 8
April 28	Work Session		City Council City Manager	April 22
April 28	Regular	Insurance Renewal & Tort Limits- Consent Villager of the Year and Business of the Year	City Council City Manager Finance Director	April 22
May 12	Work Session		City Council City Manager	May 6
May 12	Regular	Planning Commission items from April	City Council City Manager	May 6
May 26	Work Session		City Council City Manager	May 20

FUTURE COUNCIL AGENDA ITEMS

Date	Type		Staff Present / Contributing	Packet Due Date
May 26	Regular		City Council City Manager	May 20
June 9	Work Session		City Council City Manager	June 3
June 9	Regular	Planning Commission Items from May	City Council City Manager	June 3
June 23	Work Session		City Council City Manager	June 17
June 23	Regular		City Council City Manager	June 17
June 30	Joint Work Session	Comprehensive Plan Preliminary Planning	City Council City Manager	June 24
July 7	Work Session	2027 Initial Property Tax Levy Scenarios	City Council City Manager Finance Director	July 1
July 7	Regular	Planning Commission items from June Quarterly Donations & Grants Audit Report Quarterly Goals Update	City Council City Manager Finance Director	July 1
July 21	Work Session		City Council City Manager	July 15
July 21	Regular	Liquor Operations Mid Year Report VillageFest Presentation Night to Unite Presentation Night to Unite Proclamation	City Council City Manager Liquor Op Mgr Police Chief	July 15
August 11	Work Session	Discuss Updated Levy Scenarios/Detailed General Fund Budget	City Council City Manager Finance Director	August 5
August 11	Regular	Planning Commission items from July	City Council City Manager	August 5
August 25	Work Session		City Council City Manager City Planner	August 19
August 25	Regular	2027 Proposed Budget & Levy Presentation	City Council City Manager Finance Director	August 19
September 8	Work Session		City Council City Manager City Planner	September 2
September 8	Regular	Planning Commission items from August 2027 Preliminary Operating Budget and Debt Levy- PUBLIC HEARING Students in Leadership-Consent	City Council City Manager Finance Director Engineer	September 2
September 22	Work Session		City Council City Manager	September 16

FUTURE COUNCIL AGENDA ITEMS

Date	Type		Staff Present / Contributing	Packet Due Date
September 22	Regular	Spirit of St. Anthony Award Fire Prevention Presentation Planning Commission items from August	City Council City Manager Fire Dept	September 16
October 13	Work Session	Fee Schedule Discussion	City Council City Manager	October 7
October 13	Regular		City Council City Manager	October 7
October 27	Work Session		City Council City Manager	October 21
October 27	Regular	Quarterly Donations & Grants Quarterly Goals Update	City Council City Manager	October 21
November 10	Work Session	Commission Interviews	City Council City Manager	November 4
November 10	Regular	Score Grant Funding Application Approval Canvass Election Results	City Council City Manager	November 4
November 24	Work Session		City Council City Manager	November 18
November 24	Regular	Fire Poster Contest Winners Approval Plans & Specifications & Order Advertisement for Bids for the upcoming Street Project Fee Schedule Review	City Council City Manager Fire Chief City Engineer	November 18
December 8	Work Session	Goal Setting Preparation	City Council City Manager	December 2
December 8	Regular	Planning Commission items from November Appoint Parks and Planning Commissioners and Chair/Vice Chairs Setting Salary of City Manager Authorizing Transfers & Closing of Specified Funds Setting the 2027 City & HRA Budgets and Final Property Tax Levy - PUBLIC HEARING 2027 Fee Schedule MS4 Quarterly Goals update Final reading and adoption of water, sewer, & stormwater	City Council City Manager Finance Director	December 2
December 22	Regular	(Typically Cancelled)		
		2027		
January 12	Work Session		City Council City Manager	January 6
January 12	Regular	Planning Commission items from December Housekeeping Resolutions Quarterly Donations & Grants NYFS Agreement Outside Orgs-Council	City Council City Manager NYFS	January 6

FUTURE COUNCIL AGENDA ITEMS

Date	Type		Staff Present / Contributing	Packet Due Date
January 26	Work Session	2027 Goals Draft	City Council City Manager	January 20
January 26	Regular	Public Works Snow Plowing Operations presentation	City Council City Manager PW Director	January 20
February 9	Work Session		City Council City Manager	February 3
February 9	Regular	Planning Commission items from January Public Hearing-2028 Budget Calendar and Process 2027 Planning Commission Work Plan- (motion only) 2027 Parks and Environmental Commission Work Plan- (motion only) Adoption of Strategic Plan	City Council City Manager Finance Director	February 3
February 23	Work Session	Miscellaneous Ordinance Revisions	City Council City Manager	February 17
February 23	Regular		City Council City Manager	February 17
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March 23	Regular	Fire Annual Report Police Annual Report	City Council City Manager Police Dept Fire Dept	March 17
April 13	Work Session		City Council City Manager	April 7
April 13	Regular	Planning Commission Items from March Quarterly Donations & Grants Arbor Day Proclamation Earth Day Proclamation Quarterly Goals Update	City Council City Manager	April 7
April 27	Work Session		City Council City Manager	April 21
April 27	Regular	Insurance Renewal & Tort Limits- Consent Villager of the Year and Business of the Year	City Council City Manager Finance Director	April 21
May 11	Work Session		City Council City Manager	May 5
May 11	Regular	Planning Commission items from April Salo Park Concert Series Presentation	City Council City Manager	May 5
May 25	Work Session		City Council City Manager	May 19
May 25	Regular	City Insurance Renewal	City Council City Manager Finance Director	May 19